



CITY *of* CLOVIS

AGENDA • SPECIAL JOINT MEETING OF THE CITIZENS' ADVISORY COMMITTEE AND CLOVIS CITY COUNCIL

California Health Sciences University (CHSU), 2500 Alluvial, Clovis, CA 93611
(559) 324-2060

www.cityofclovis.com/cac

April 6, 2022

6:00 PM

CHSU

In compliance with the Americans with Disabilities Act, if you need special assistance to access the California Health Sciences University (CHSU) campus to participate at this meeting, please contact the City Clerk at (559) 324-2060 (TTY – 711). Notification 48 hours prior to the meeting will enable the City to make reasonable arrangements to ensure accessibility to the CHSU campus.

The Clovis Citizens' Advisory Committee meetings are open to the public at the physical address listed above. There are numerous ways to participate in the Citizens' Advisory Committee meetings: you are able to attend in-person; you may participate virtually by joining the WebEx meeting (see "WebEx Participation" below); and you may view the meeting which is webcast and accessed at www.cityofclovis.com/cac.

WebEx Participation

Members of the public will be able to make verbal comments via WebEx by using the raise hand function or by messaging the Host to join the queue to speak. Participants wishing to make a verbal comment via WebEx will need to ensure that they accessed the meeting with audio transmission capabilities.

CALL TO ORDER

FLAG SALUTE

ROLL CALL

OPENING BUSINESS

1. Approve Minutes from the March 23, 2022, Citizens' Advisory Committee Meeting

REGULAR AGENDA – Regular Agenda Items are matters on the Citizens' Advisory Committee Agenda which are open to public for comments. Members of the public will have an opportunity to comment on each individual item. Public comments will be heard after the presentation of an item and before the Committee take an action.

2. Receive and File – Citizens' Advisory Committee Results. Presented by Committee Chair Chris Casado and Vice-Chair Greg Newman.

ADJOURNMENT

CITIZENS' ADVISORY COMMITTEE MEETING

March 23, 2022

6:00 P.M.

CHSU

6:05 – Meeting called to order by Chair Chris Casado
Flag Salute led by Adrianna Boyajian

6:06 – Roll Call

Present: Chair Chris Casado, Vice-Chair Greg Newman, Enrique Avila, Stephanie Babb, Karen Bak, Adriana Boyajian, Stacey Brinkley, Karen Chisum, Noha Elbaz, Thomas Klose, Drew Mosher, David Samarco, LaDonna Snow, Woua Vang, Rachel Youdelman, Blake Zante

Absent: Lauren Butler, Elba Gomez, Eulalio Gomez, Kintutu Kilabi, Chris Milton, Diane Pearce, Jacob Ulam, Jim Verros, Jay Virk

OPENING BUSINESS

6:06 – ITEM 1. APPROVED MINUTES FROM THE MARCH 9, 2022, CITIZENS' ADVISORY COMMITTEE MEETING.

Motion for approval by LaDonna Snow, seconded by Adrianna Boyajian. Motion carried 16-0-9 with Lauren Butler, Elba Gomez, Eulalio Gomez, Kintutu Kilabi, Chris Milton, Diane Pearce, Jacob Ulam, Jim Verros, and Jay Virk absent.

REGULAR AGENDA

6:07 – ITEM 2. APPROVED – CAC RES. 22-03, A RESOLUTION OF THE CITIZENS' ADVISORY COMMITTEE OF THE CITY OF CLOVIS AUTHORIZING CONTINUED USE OF REMOTE TELECONFERENCING FOR COMMITTEE MEETINGS DURING DECLARED STATE OF EMERGENCY IN ACCORDANCE WITH GOVERNMENT CODE SECTION 54953 (AB 361).

Motion for approval by Greg Newman, seconded by Blake Zante. Motion carried 16-0-9 with Lauren Butler, Elba Gomez, Eulalio Gomez, Kintutu Kilabi, Chris Milton, Diane Pearce, Jacob Ulam, Jim Verros, and Jay Virk absent.

6:09 – ITEM 3. RECEIVED AND FILED – CITIZENS' ADVISORY COMMITTEE SURVEY RESULTS. PRESENTATION BY ASSISTANT CITY MANAGER, ANDY HAUSSLER.

Greg Newman, asked staff to share the response to Question 6 from the survey respondent who's answers were not included in the staff report due to late submission. The comment provided in the survey was: Consider removing the hiring bonuses or lowering the amount.

PRELIMINARY - SUBJECT TO APPROVAL

6:19 – ITEM 4. CITIZENS' ADVISORY COMMITTEE DISCUSSION/ACTION ON RECOMMENDATIONS LED BY CHAIR CHRIS CASADO AND VICE-CHAIR GREG NEWMAN.

Chair Chris Casado proposed that all CAC members provide their comments for discussion with executive staff including the City Manager, Assistant City Manager, Finance Director and Police Chief not present in the meeting room. The City Attorney, City Clerk, IT staff, and Public Affairs & Information Manager are to remain in the room to support the CAC as needed. If there are any clarifying questions for executive staff, they can be called back into the room to provide answers.

Babb, Stephanie – Believes that the police department should receive the 50 officers over five years that the Chief is requesting for. The City should do what it can to keep the pay competitive, especially with the City of Fresno's new contract, in order to recruit officers. Had an eye-opening experience during the ride along with Clovis PD and is encouraging the CAC to ask the City Council to go on a ride along with Clovis PD. Not sure if Council understands what is currently happening with the types of crimes that are happening and how the officers do not have time to take a break for lunch or even use the restroom. After doing a ride along from 5:30 p.m. to 3:00 a.m., she believes that the CAC and the average citizen does not what's going on in the field for police officers. She is willing to pay for a tax but feels that a tax measure would not pass this year.

Bak, Karen – Agrees with Stephanie Babb's comments and believes that pursuing a special tax measure which requires the 2/3 vote will be difficult to achieve but pursuing a general tax measure which only requires 50%+1 will be better than nothing.

Boyajian, Adriana – Agrees with Stephanie Babb's comments. Would vote yes for sales tax, but why have there not been an increase in the last 10 years and how did we survive through that time without an increase? Has concerns regarding State legislation regarding increasing housing development. She is suggesting that Council consider if the City can afford additional public safety before approving additional development.

Brinkley, Stacey – Agrees with Stephanie Babb's comments. Is concerned that neither tax options will pass but the money needs to be found somewhere. Believes that the money should be coming from the people using it the most, from the areas that are using the most resources which could be paying a bigger percentage.

Butler, Lauren – ABSENT

Chisum, Karen – Agrees with Stephanie Babb's comments. Questioned if there is any room to cut other budgets. She is interested in looking more into increasing Community Service Officers (CSOs). Of 50 officers, how many are

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sworn and how many CSOs. During her ride along, she felt that a lot of the calls could have been answered by CSOs and that might help with the budgeting issue. Questioned if the City can consider having the Fire department help with answering some calls for service since they are better staffed. Also questioned if the Police Department can have a formatted structure for growth by population and by radius of patrol like the Fire Department. Also had concerns about shortage of staff and burnout and how can the City find qualified people for the jobs.

Chris Casado, called staff into the room to answer Karen Chisum's questions.

Thomas Klose, commented on the repercussions of cutting other budgets because it will cut other services provided by the City.

Greg Newman, asked staff to answer the question: What happens to the City of Clovis if the city does not have the availability of the 9,000 rooftops required by the State?

Andy Haussler, answered that if the City does not adopt a General Plan with a Housing Element that is compliant, the City is open for lawsuits to be filed and a judge to decide where the City will put the houses and they will dictate the densities to the City.

Scott Cross, clarified that the City has to plan for those houses. If the houses are never built, there are no legal ramifications to the City as long as the City appropriately plans for the houses. It will be up to the developers to come and build the houses as it is market driven. The 9,000 units had to be planned for over an eight year period.

Noha Elbz, asked if infrastructure is supposed to come with the planned 9,000 units to include services like police and fire as well as schools. Has concerns that we are never catching up to the development of homes.

Andy Haussler, answered that infrastructure is planned with some exceptions. A fee program can be developed as a one-time cost, but operational money needs to come from tax revenues because developers can't be charged for an on-going expense.

Greg Newman, asked staff to answer the question: Is there any room in the existing budget to help fund the need for additional officers? Is there room to cut other budgets?

John Holt, answered that 87% of the General Fund budget primarily goes to public safety which is made up of Police and Fire. This leaves 13% which goes to the Senior Center, Recreation, General Government, City Council, Street Maintenance, and Economic Development. All of these could be cut, and it would still not be enough money to fund what the Police Chief is asking for. This will cut services like Senior Center which is 1% of the budget and Recreation which

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is another 1%. These are services that would be cut, and one could argue that it will make the Clovis community less than it is.

Stephanie Babb, asked if the Fire Department has an on-going fee for the developers to build out Fire Stations.

Andy Haussler, answered that Fire and Police both have a couple of fees related to development. One is development impact fee that pays for capital needs like fire stations, police sub stations, vehicles, etc. When a house gets built, the development impact fees are paid one-time. Another fee is the the Community Facilities District (CFD) fee that every new home (built after 2004) pays about \$260 annually for on-going operations where 2/3 goes to Police and 1/3 goes to Fire. The CFD fees are increased annually based on the CPI.

Greg Newman, asked if homes built prior to 2004 can be assessed for a CFD fee when it is resold.

Scott Cross, answered that a Development Impact Fee would not be able to be imposed as it is a one-time fee which was already paid when the home was built. As for a CFD, the City could theoretically expand a CFD when an additional entitlement is done. There is not a mechanism to impose a CFD on the resale of the property but there could be a mechanism if they come an pull an entitlement like if an addition to the home was constructed. The Development Impact Fees are one-time fees that are imposed on both residential and commercial properties. The CFDs adopted by Council in 2004 is imposed only on residential developments and not commercial. It is a possibility that CFDs could be expanded city-wide but would require a 2/3 vote because it is a special tax.

Karen Bak, asked how the Development Impact Fees are calculated.

John Holt, answered that a study is done once every five years to determine the actual cost of the impact of that new home or business is going to have on the City of Clovis. The fees are updated on an annual basis. There are street fees, water fees, sewer fees, and more CUSD also has fees. The average home is charged about \$50,000 in fees.

Stacey Brinkley, questioned if the funding would be sufficient if the City collected CFD fees from the homes that were built prior to 2004 and if that percentage of homes would be 2/3 vote that is needed.

Andy Haussler, the City has approximately 28,000 homes that are not in the CFD which would be a big impact if \$200 + CPI are collected from those homes annually.

John Holt, added that CFD requires a nexus study to justify the amount the City is charging. The City can't just charge those 28,000 homes the \$260 annually. A full study would be required to identify the need and will still need 2/3 vote to be approved.

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Elbaz, Noha – No further comments to add.

Gomez, Elba – ABSENT

Gomez, Eulalio – ABSENT

Kilabi, Kintutu – ABSENT

Klose, Thomas – As a previous Police Chief in the City of Sanger, they had passed a Sanger sales tax (Measure S) increase which proposed $\frac{3}{4}$ of \$0.01 for 10 years. The sales tax generated \$2 million per year. The funding went to both the Police and Fire Departments, so they were very involved in engaging with the community to pass the measure. Sanger just passed the same sales tax again two years ago. With today's inflation, a \$0.01 or \$0.015 tax would be asking for very little. If it was \$0.10, he would be willing to pay for it.

Milton, Chris – ABSENT

Mosher, Drew – When he first started with Clovis PD in 1999 the City had 1.4 officers per capita and had continuously decreased since then. To address the question of how we let ourselves get here, he stated that there should be a built-in growth formula for police services that has never been addressed. If the City had the built-in formula, the Police Department would be a lot closer to the 1.4 officers per capita. To address the question of how did we survive all these years, he answered that it is on the backs on the police officers. The Police Department continues to ask more and more of officers and it is not sustainable because it's overworking the officers. This impacts the efficiency of other divisions within the Police Department as well. Also addressed Bob Whalen's question about how is we stayed safest city in the valley. He believes that Administration has been doing a good job to attract law abiding citizens which makes the Police Department's job easier. If the Police Department fails, so will other components that keeps the City safe. The CAC was not tasked to determine the likelihood of a tax passing. The CAC was tasked to decide how we would like to see increased funding accomplished if it is the recommendation. Focus on recommending what CAC wants and let the experts focus on how to get a tax passed if that is the recommendation of the CAC.

Pearce, Diane – ABSENT

Samarco, David – Asked that if 87% of General Fund is already allocated to Public Safety which includes Police and Fire, why would we be looking at special tax if majority goes to Police & Fire anyway. He has concerns about voting yes on a tax. He believes that everyone agrees that the Police Department needs more officers but how do we get them? He does not believe that the \$260 annual CFD fee truly equates to all of the advantages and services the the residents receive when living in the City of Clovis. Also questioned why do we keep developing when we have an overworked infrastructure. Can the City slow the

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growth by putting an extraordinary tax on the developers. He believes that we need more officers but not as many as 50. There are some areas of the Police Department like the animal shelter which could be allocated to another department. Agrees that a carefully worded tax might be the most likely solution.

Snow, LaDonna – Expressed support for giving the number of officers that the Police Chief asked for. Asked what police services are worth to individuals. Fresno did a citizens' initiative which was passed. What would it take to do this as well? She is willing to pay sales tax. If we don't hold back Fresno, we are going to become just like them. Shared two incidents of calls for service recently.

Ulam, Jacob – ABSENT

Vang, Woua – As a regular citizen, he didn't understand operation of the Police Department. After a ride along, he felt he was much more educated and was very surprised at status of the department, especially that there are only eight officers that are patrolling the entire City in a shift. He does not understand how Clovis is sustaining this. He is interested in pursuing a citizens' initiative

Verros, Jim – ABSENT

Virk, Jay – ABSENT

Youdelman, Rachel – Have not gone on a ride along, but watched the virtual ride along. She feels traumatized from Boston ride along so she did not want to do the ride along here in Clovis. Had a question regarding housing development and population growth and neglect and failure to plan for funding public safety. She believes that the City Council has been negligent in planning. She doesn't understand the housing element in how no one is forcing City to build housing but yet the City is open to litigation. If the City Council knows how many housing units they are intending to build over a period of time, there's no reason they cannot plan for public safety. The City Council needs to plan accordingly.

Zante, Blake – Asked what type of Clovis do we want to leave behind for the next generation. He chose to buy a home in Clovis. He believes we need to be mindful of having to face new adaptation of a tax being imposed. Willing to compromise and pay the sales tax whether \$0.01 or \$0.10 in order to have a safe community.

Avila, Enrique – He feels discouraged that we are controlled by a government that limits local control on housing development regardless of the City's ability to support it. He has lived in Clovis for 34 years and has seen deterioration of the city. We need enough police staff to live in the city that we would like to live in but doesn't believe that we can do it the way we want to. He would like for us to enforce fines on people who break laws and do not pay for anything. This way, the City might be able to get some funding for services. He believes that the worst enemy we have is government itself and that government has overreached because we can't do anything without their permission. He agrees that the Police

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Department needs more officers and that the City needs to enforce some of the tax laws that are already in place.

Newman, Greg – Reiterated the task at hand and recapped that most members feel that the Police Department needs more officers. As the discussion wraps up, consider how many officers would be an appropriate number and what is the recommendation to Council.

Casado, Chris – As a business owner, he doesn't like taxes and would not have voted yes if he was not a part of CAC. Clovis is the best city to raise a family in and a team effort is required to makes a difference. There are cracks in our system even if it's one of the best communities around. And public safety is imperative.

Chair Chris Cassado proposed that the CAC present a recap along with the survey results and the comments made tonight to the City Council at the next CAC meeting on April 6, 2022.

It was the consensus of the CAC to schedule a joint meeting with the City Council for April 6, 2022, to be held at the regular CAC meeting location at CHSU to present a recap along with the survey results and the comments made tonight as well as any last comments as the recommendation to the City Council.

PUBLIC COMMENTS

7:54 – None.

ADJOURNMENT

Chair Chris Casado adjourned the meeting of the CAC to April 6, 2022.

Meeting adjourned: 7:55 p.m.

Chair

City Clerk



CITY *of* CLOVIS

REPORT TO CITY COUNCIL
-AND-
REPORT TO CITIZENS' ADVISORY COMMITTEE

TO: City Council & Citizens' Advisory Committee

FROM: Citizens' Advisory Committee
Chris Casado, Chair
Greg Newman, Vice-Chair

DATE: April 6, 2022

SUBJECT: Receive and File – Citizens' Advisory Committee Results

ATTACHMENTS:

1. CAC Survey Form
2. CAC Survey Results & Comments
3. CAC Discussion Summary
4. Submitted Comments from CAC Members
5. January 10, 2022 Staff Report Establishing the CAC

RECOMMENDATION

Receive and File the results of the Citizens' Advisory Committee recommendations.

BACKGROUND

On January 10, 2022 (staff report attached as Attachment 5) the Clovis City Council appointed 25 individuals to the Citizens' Advisory Committee (CAC). All members remained on the committee with the exception of one member who resigned March 24, 2022 following the March 23, 2022 CAC meeting. The City Council requested the CAC to complete the following tasks:

Review:

- Services the City of Clovis Police Department provides with the existing staffing and funding
- Spending and staffing patterns within the Police Department over the past fifteen years

Evaluate:

- How has the City maintained the “Safest City in the Valley” position?
- Level of resources needed for Clovis to remain “Safest City in the Valley”

Report Recommendations to City Council:

- Spending and staffing in the Police Department
- Levels of service provided by the Police Department
- Level of resources needed for Clovis to remain “The Safest City in the Valley”

In addition, Council asked the CAC to address this question: What kind of City do you want to live in?

To accomplish this, City staff provided approximately 8 hours of presentations and answered 77 written questions submitted by the CAC. This allowed for the review and evaluation as described above. For the CAC to begin discussions on recommendations to City Council the Chair and Vice-chair developed a survey for CAC members to complete. The survey form is included as Attachment 1. The CAC Chair and Vice-Chair led a meeting to discuss the results of the survey and determine recommendations to City Council. This resulted in the CAC choosing to provide the results of the survey (Attachment 2), and a summary of the discussion of those results (Attachment 3).

Survey Results

Results of the survey are summarized below, full results are included as Attachment 2.

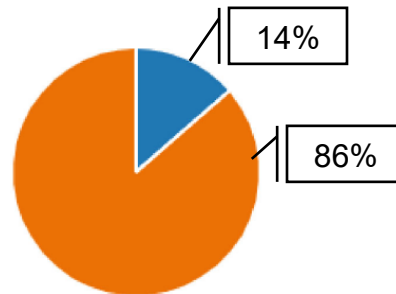
Question #1: Name

Total responses: 22 of the 25 CAC members completed the survey.

Question #2:

2. Based on the information provided to the CAC over the past 4 meetings, do you feel the current Clovis Police Department staffing and funding is adequate for Clovis to remain the safest city in the Valley?

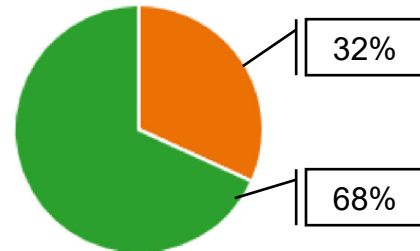
● Yes	3
● No	19



Question #3:

3. One measurement of the level of service the Police Department can provide is the number of sworn police officers. In order to maintain the safest city in the valley status how many additional sworn police officers are needed over the next five years?

- No additional sworn police off... 0
- 50 sworn police officers (i.e. 1... 7
- Other 15

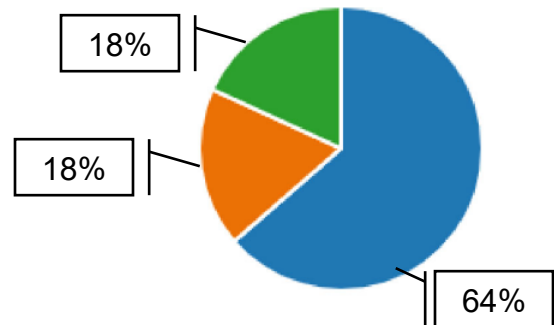


“Other” responses have been included in Attachment 2

Question #4:

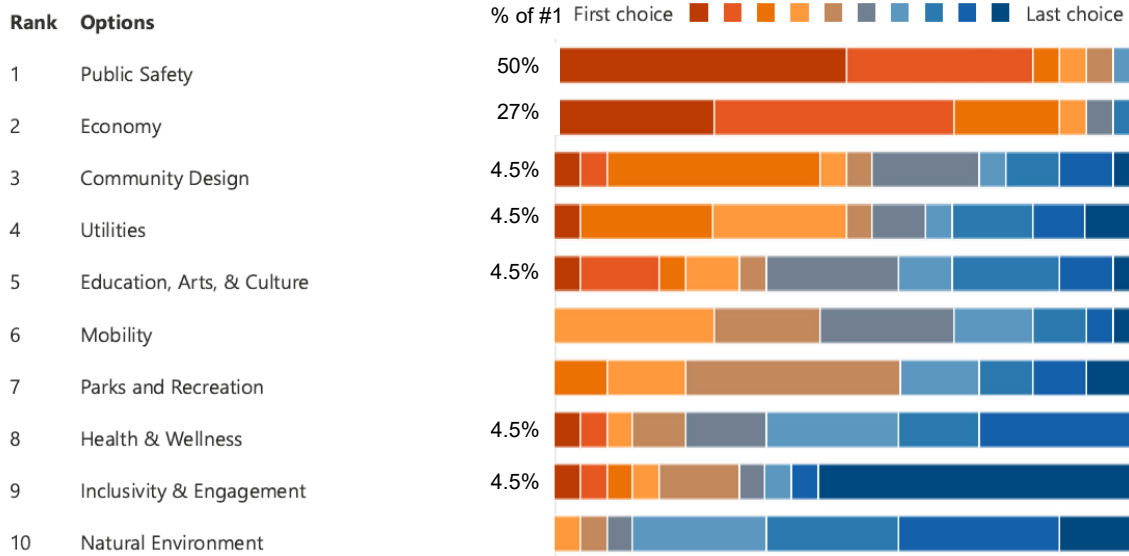
4. If an increase in services and resources is pursued, how should this be paid for?

- Tax increase ballot measure(s) ... 14
- As the City is able with existin... 4
- Cuts in other General Fund De... 4



Question #5:

5. The City Council asked one additional question "What kind of City do you want to live in?" The following items are commonly used by cities to prioritize categories of services. Please rank the importance of the following items (scale: 1 most important, 10 least important).



Question #6: Other thoughts to be considered:

16 responses were received as part of the survey and are included in Attachment 2.

In addition the CAC had an in depth discussion of the results of the survey at its March 23, 2022 meeting. A summary of this discussion is included as Attachment 3. After the meeting CAC Members were given an opportunity to submit written comments, comments received are included as Attachment 4.

The CAC also worked to answer the following question in addition to the survey, as it lent itself to discussion rather than a survey question.

How has the City maintained the "Safest City in the Valley" position?

The committee was presented with a lot of information from many different city staff members related to this question. We heard from Chief Fleming that one of the departments top goals was to be the safest city in the central valley. This goal is measured merely based on the annual results of the department's reported (CCI) California Crime Index. We heard that this measurement isn't really an accurate comparison anymore since the passage of proposition 47. It was demonstrated by Chief Fleming that after proposition 47 was enacted our CCI has continuously fallen

over the past 10 years while our violent crime has actually increased. This case was also demonstrated with the City of Fresno. Both Clovis and Fresno are safer cities today than they were 10 years ago according to this metric.

We also heard from the Finance Director and Assistant City Manager who explained to us the police department's budget has grown similar to many other general funded departments. Many of these departments have seen similar and some even larger increases to their budgets over this same time period and were also not able to add any additional staff. Over the past 10 years, the police departments budget has grown by 68% and 93% of that increase came in 10 budget line items. A large majority of these line items were attributed to increases in employee cost similar to other city departments. These increased costs have consumed the budget increases and have not allowed for the police department to add any additional sworn staff during this same time period. There were also increased investments in technology that allowed some efficiency increases and some fixed costs such as a new computer aided dispatch system and the construction of Miss Winkles.

Safety in our community is made up of many different things and the credit doesn't go solely to the Police Department. All city departments, CUSD, businesses, and citizens all work together to make our city a safe place to live, work, and raise a family. All of these stakeholders play a vital role in our community being safe; however, safety without a healthy police department wouldn't be possible to maintain.

The CAC also addressed at length the following question:

What kind of City do you want to live in?

The views on this question are included in survey question # 5 and the summary of the CAC discussion in Attachment 3.

ACTIONS FOLLOWING APPROVAL

Staff will file the report.

Submitted By: Citizens' Advisory Committee

Chris Casado, Chair

Greg Newman, Vice-Chair

ATTACHMENT 1



Police Citizens' Advisory Committee Survey

Thank you for being a member of the Citizens' Advisory Committee for the Police Department. The Clovis City Council has asked the group to review the department's operations and finances, analyze the need and operations of the department and provide recommendations to City Council on what is needed to keep Clovis the safest city in the valley. We have conducted 4 meetings sharing information with you to help your review and analysis of the department.

City Council has requested the following issues be analyzed and reported on:

- Spending and staffing in the Police Department
- Levels of service provided by the Police Department
- Level of resources needed for Clovis to remain "The Safest City in the Valley"
- How levels of service could be maintained or improved should some kind of tax measure be recommended

The Chair and vice-chair have asked for the following survey be conducted to get feedback on potential recommendations for City Council. The results of this survey will be presented and discussed at the next meeting.

* Required

1. Name: (Will not be shared with other members) *

2. Based on the information provided to the CAC over the past 4 meetings, do you feel the current Clovis Police Department staffing and funding is adequate for Clovis to remain the safest city in the Valley? *

Yes

No

3. One measurement of the level of service the Police Department can provide is the number of sworn police officers. In order to maintain the safest city in the valley status how many additional sworn police officers are needed over the next five years? *

No additional sworn police officers

50 sworn police officers (i.e. 10 additional officers per a year over 5 years)

Other

4. If an increase in services and resources is pursued, how should this be paid for? *

Tax increase ballot measure(s) to be determined by City Council

As the City is able with existing revenues while maintaining other General Fund Departments

Cuts in other General Fund Departments

5. The City Council asked one additional question "What kind of City do you want to live in?" The following items are commonly used by cities to prioritize categories of services. Please rank the importance of the following items (scale: 1 most important, 10 least important). *

Economy

Mobility

Community Design

Utilities

Public Safety

Natural Environment

Parks and Recreation

Health & Wellness

Education, Arts, & Culture

Inclusivity & Engagement

6. Other thoughts to be considered:

This content is neither created nor endorsed by Microsoft. The data you submit will be sent to the form owner.



ATTACHMENT 2



Police Citizens' Advisory Committee Survey

22

Responses

36:38

Average time to complete

Active

Status

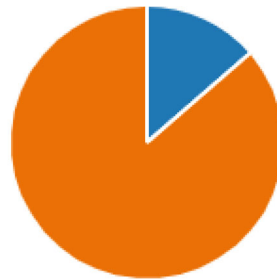
1. Name: (Will not be shared with other members)

22

Responses

2. Based on the information provided to the CAC over the past 4 meetings, do you feel the current Clovis Police Department staffing and funding is adequate for Clovis to remain the safest city in the Valley?

● Yes	3
● No	19



3. One measurement of the level of service the Police Department can provide is the number of sworn police officers. In order to maintain the safest city in the valley status how many additional sworn police officers are needed over the next five years?

● No additional sworn police off...	0
● 50 sworn police officers (i.e. 1...	7
● Other	15

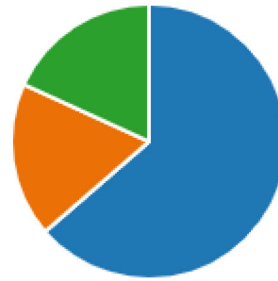


Question 3 "Other Responses"

- 1) 1 per 1200 residents seems adequate
- 2) 35
- 3) I think this answer is more complex than the two options above
- 4) 40
- 5) 30-40 officers
- 6) Backfill the openings CPD has and fill retirements before adding more
- 7) 7 additional officers per year over the next 5 years
- 8) A combination of sworn officers, community service officers and civilian if possible.
- 9) 25
- 10) 30 over 5 years
- 11) 55 (50 plus a safety of 10%)
- 12) 25 patrol officers for 5 years
- 13) 32 like the Chief recommended
- 14) 20
- 15) 3 additional officers per year over 5 years

4. If an increase in services and resources is pursued, how should this be paid for?

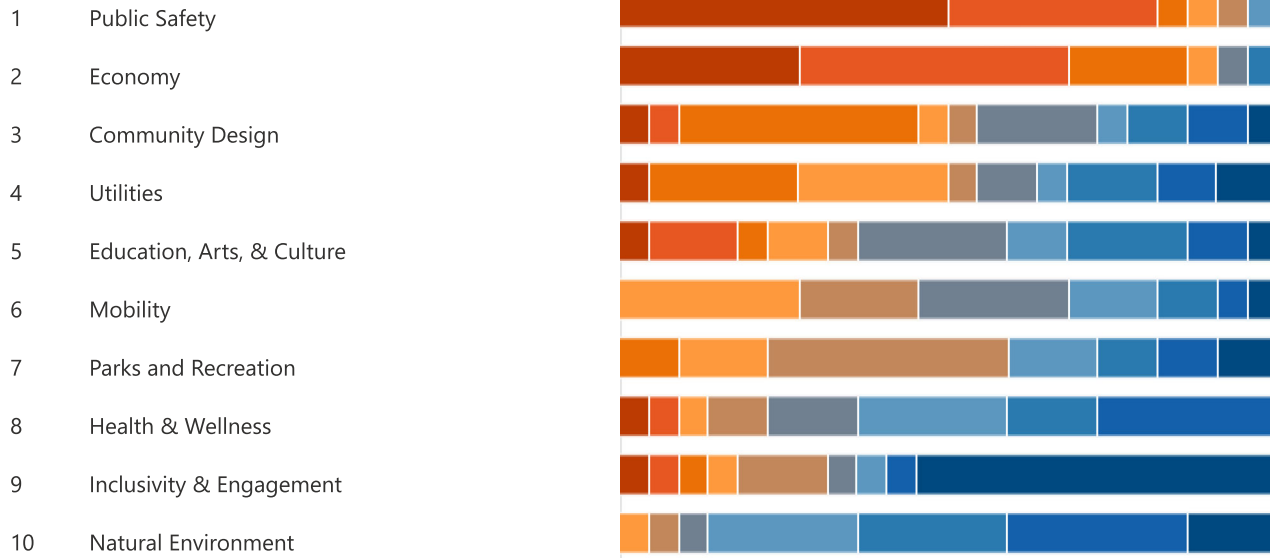
- Tax increase ballot measure(s) ... 14
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5. The City Council asked one additional question "What kind of City do you want to live in?" The following items are commonly used by cities to prioritize categories of services. Please rank the importance of the following items (scale: 1 most important, 10 least important).

Rank Options

First choice ■ ■ ■ ■ ■ ■ ■ ■ Last choice



6. Other thoughts to be considered:

16
Responses

Question 6 Responses:

- 1) - NON-CPOA HAS INCREASED 10% BETWEEN 2008 TO 2019 - POSSIBILITY OF DENSITY GOING UP (MORE RESIDENTS PER HOUSEHOLD DRIVING POPULATION) - FOCUSING ON THE HOT CALL AREAS AND REQUIRING THOSE AREAS TO HAVE SELF SECURITY (FOR USES EXCEPT SINGLE FAMILY RESIDENTIAL) - PROP 8 MADE AN IMPACT ON PROPERTY TAXES WHICH DECREASED VALUES BY HALF IF NOT MORE BECAUSE OF 2008 DOWNTURN WHICH IS FINALLY COMING BACK UP, SO PROPERTY TAX REVENUE SHOULD BE INCLINING FOR THE LAST 24 MONTHS, ESPECIALLY 2022 -COMMERCIAL GROWTH HAS BEEN MUCH SLOWER -OVERTIME IS AT 15% OF TOTAL LABOR, NORMALITY IS 3% IF OPERATING AS A BUSINESS -WE ARE LOOKING AT POSITIONS WHEN WE SHOULD BE LOOKING AT HOURS NEEDED FOR COVERAGE OF NON SWORN AND NON ACTUAL POLICING ISSUES -UTILIZE FIRE DEPARTMENT FOR LESS CRITICAL CALLS -PEOPLE ARE LIVING IN CLOVIS BUT NOT ALL WORKING IN CLOVIS. -EVERYONE WANTS TO LIVE IN CLOVIS, BUT IS EVERYONE SPENDING IN CLOVIS? NO MAJORITY GO ACROSS THE BOUNDARY TO FRESNO -NONCPOA EXPENSES NEED TO BE BROKEN DOWN AND REVIEWED IN DETAIL FOR FURTHER REVIEW (WILL DO THIS WEEK) WE NEED TO DO A COMBINATION OF ITEMS AND SCALE THEM FOR THE NEXT 3 YEARS SO WE CAN CAPITALIZE ON THE ELECTION IN NOVEMBER AND THROUGH THE PRESIDENTIAL ELECTION AS WELL. WE NEED TO KNOW WHICH MEASURES PASSED REALLY WELL DURING MIDTERMS TO GET A PROPER UNDERSTANDING OF THE RISK AND REWARD. -HOTELS CAN CHARGE \$2/NIGHT ADDITIONAL -INCREASE SALES TAX BY 1/2% -IS THE GENERAL PUBLIC ALLOWED TO DONATE TO THE CLOVIS POLICE DEPARTMENT? WHY NOT DO A FUNDRAISER? -PUSH COMMUNITY BASED MEASURE AS WELL -USER UTILITY TAX NEEDS TO BE IMPLEMENTED ON CABLE, TELEPHONE & PGE - MAKE PERMITS FOR RENTAL HOMES NECESSARY AND CHARGE A FEE FOR IT -AIR BNB NEEDS TO BE VAXXED OUT AND FOCUS ON HOTELS TO CREATE OCCUPANCY TAX IN CONCLUSION: IT HAS TO BE A MIXTURE - REVALUATE CURRENT EXPENSES/CONTRACTS/LABOR MODELS, REDUCE OVERTIME SIGNIFICANTLY, HAVE THE FIRE DEPARTMENT TAKE ON SOME OF THE MINOR ISSUES, MIXTURE OF TAXES, UUT, OCCUPANCY TAX NEEDS TO BE IMPLEMENTED.

- 2) I'm unsure about raising taxes to fund additional police salaries, but maybe that's the only way to do it. We did not discuss cuts to other departments, so I don't know what is expendable; nor did we discuss shuffling funds around. I am not opposed to raising taxes, but I don't think we exhausted discussion of other means of raising revenue for this purpose. I do think that investing in public safety should be a priority of city government and that it should be done thoughtfully--we need to integrate civilians into policing positions as appropriate, make policing community-based, and be pro-active rather than reactive. As Chief Fleming has said, "civilianizing" the police force is a major factor in the success of the Clovis department. Other points I think about in answer to Councilmember Ashbeck's question re what kind of city we want to live in: • Reliable, 24/7 animal-control • City should always be safe for walking • City planning and real-estate development should entail public-safety planning, including increased policing staff and accounting for additional police salaries--I have heard the blame placed on the "state" which if true still makes no sense • City should be safe for package & mail delivery • Public parks should be accessible, well maintained, and playground equipment for children safe and upgraded as needed • Housing and city services should be affordable • City should welcome a range of businesses and plan for sustainable development • City planning and services should focus on environmental sustainability • City should administer public-health initiatives—Clovis could have been more supportive during pandemic when City Council put public health at risk by resisting common-sense stay-at-home orders • Residents should feel safe and secure in their own homes • Education should be a priority for children as should continuing education for adults • All residents should feel welcomed and included in city life • "Quality of life" issues/need dedicated code-enforcement staff • Library services are great—don't skimp here • Community-based policing: preventive programs for youth, families, couples—would like to see these services restored, staffed by civilians as appropriate •

Improved public transportation—free is great! Need more routes, frequency • City councils should be elected by district • More CSOs, mental-health staff in police dept positions where sworn officers not necessary • Respond to homelessness with a plan to serve the homeless rather than “abate” them like mosquitoes

- 3) Question #4: Doesn't give enough options. It should be a combination of the three. I strongly agree that the PD needs additional funds and more officers, however I feel in order to continue to be “the safest city in the valley” there needs to be more than just funding. We must have a program that is structured to educate, care for, and support the department officers & staff. We need to ensure that the officers we invest in stay long term in a productive and safe environment. In addition, we need to bring back the pro-active community programs that promote and support the safety of its citizens. Unfortunately, the climate of law enforcement and the support from citizens has changed across the country, and for the first time, finding qualified candidates who are interested in this profession is more challenging than its ever been. This is why it is vital to implement a well rounded program that is innovative, competitive, and appropriately funded.
- 4) I believe that if the City Administration is doing a good job of attracting a good, hard working, tax base to the city, the Police Department's job of keeping the community safe is made easier. Likewise, if the Police Department is healthy, strong, and effective, then the City Admin's job of attracting good people to the city is, in turn, made easier. Together, Public Safety and the civil engineering are dependent upon each other. If one starts to fail, so too will the other. That said, it's important that we keep the Police Department strong and effective, despite the ever expanding, state related, expenses under which it suffers, and over which Chief Fleming has no control.
- 5) The City of Clovis has done a great job in keeping up the Clovis Way of Life/Safest City in the Valley along with the growth of our city. I do feel that more sworn officers are needed as crime in our city seems to be increasing. I would like to see some our programs brought back. I would like to city to figure out how to add officers without raising taxes. If a tax increase is the only option then I would support a general sales tax increase for public safety and let the city manager and city council allocate the funds to the areas in most need.
- 6) It appears the police funding issue has not been properly addressed by the City. The Chief must get the funding he is requesting, otherwise, crime will continue to increase and Clovis will NOT be a safe city. The growth has increased way too fast and the police department has not increased/added officers/staff and that is not acceptable.
- 7) In order for Clovis to remain the safest city in the valley, the citizens must be willing to support it financially and if it means an increase in sales tax, it is something to seriously consider! It worked in Sanger and has been voted in by the citizens a second to, but it supports police and fire.
- 8) A specific bond measure would not be ideal because we would be ignoring other areas that have been part of Clovis' way of life (parks, recreation, walking trails, community design). After awhile the citizens would be tired of having an additional tax included with their property tax. If anything happens to the real estate market (like 2008), generating funds would be difficult. Perhaps by increasing the city's sales tax would be beneficial. Especially if an increase in business activity occurs that citizens of Clovis and outside of Clovis encourage them to spend their money in Clovis. As mentioned in the last meeting, citizens for the City of Fowler had on their ballot the following: "To generate approximately \$953,000 annually to build a new police station and restore or replace out-of-date police equipment.

Revenues will also be used to fix city streets needing repair and to pay escalating pension obligations and other general fund obligations, with the remainder going to a reserve account." It seems this measure addressed their public safety needs while maintaining other aspects for Clovis (street repair, park maintenance and city enhancements) and enhanced their "rainy day fund". This sales tax increase would be a long term fix (in perpetuity) as opposed to the short term (5 years).

- 9) That the increased costs/needs be spread in ratio by the groups that are requiring the most to least amount of police services.
- 10) Increasingly I am concerned with what appears to be uncontrolled growth in Clovis. Every direction you look, we have more homes and apartments being built yet the infrastructure of safety and education seem an afterthought. Schools are overcrowded and we have fewer officers than we had in years past for more residents. My concern is temporary tax measures are a bandaid to years of poor decision making.
- 11) Question # 4 is very difficult to answer in that as a city the City Council has to consider all three ways to ensure the safety of this city using all the means of raising the necessary monies to provide the CPD adequate funding to do its job properly. I believe taxes is something we all must be willing to expect to rise but at the same time being caution to use what we have to its fullest potential without misuse of any monies for "pet" projects or "feel good" projects. These last two projects can be paid by those personally requesting these and not a burden on the rest of the community. I don't want for the further expansion of Clovis to be the cause of further deterioration of the older residential communities as I have experience over the 34 years of living in the Tarpey Village Community of Clovis. I have seen a relaxation of city enforcement of residential city laws. Community patrolling has been down in our area and has not kept up with how residents are keeping up with the Clovis housing requirements. I am referring to more evidence of: 1) parked, unmoved cars on the curbs or driveways to include recreational boats; 2) overgrown dry grass around the houses creating fire hazards and giving the community a neglected appearance; 3) residents putting out the trash for community clean-up weeks before the actual time frame; 3) big mobile trailers parked in front of residential homes; and 4) more and more drivers disregarding the courtesy of safe driving practices (not coming to a complete stop and running more and more red lights). For this reasons alone I strongly urge that the CPD be included in any residential expansion before giving any developer the go ahead to built more and more housing. Which brings me to another personal observation: these new homes are built bigger but on less area equating to a more concentration of housing and thus population thereby increasing the chances of more unstable communities.
- 12) We need some sort of metric in place that accounts for increases in the needs of the Police Department as the city grows. I understand there isn't one set way to plan for that, but there is a good reason why our Fire Department isn't in the same boat as police...the city plans ahead with each new development. I'll take a B+ metric over the non-existent one we currently have. Also, we know there are certain areas (hospitals, potentially the new Social Services building, and low-income housing) that see higher numbers of calls for service. It would make sense that impact fees are commensurate with that, however, affordable housing projects (like Solivita Commons at Willow and Alluvial) pay lower impact fees even though they demand more services. Sacramento's onerous housing regulations and mandates are harming Clovis. Our city is in a position of having no good options because we didn't plan ahead well enough and now the need is too great for any reasonable solution. With the economy in the tank, I can't support a tax because it is doomed at the ballot box. I can't support a bond measure because it is bad business to borrow for operating costs.

- 13) Everyone should pay towards the Public Safety of Clovis with no exception.
- 14) None of the suggested options to pay for the additional officers will achieve what is needed, or will pass a 2/3rds threshold by the voters. A bond is never a good idea when it comes a depreciating asset or operational cost. A discussion with outside groups to gather signatures and place on ballot needs to happen.
- 15) Another tax would be voted down. With inflation on the rise, everything is costing the citizens of clovis more money. I don't think this is the time to raise taxes on the citizens of Clovis.
- 16) Consider removing the hiring bonuses or lowering the amount.

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6:19 – ITEM 4. CITIZENS' ADVISORY COMMITTEE DISCUSSION/ACTION ON RECOMMENDATIONS LED BY CHAIR CHRIS CASADO AND VICE-CHAIR GREG NEWMAN.

Chair Chris Casado proposed that all CAC members provide their comments for discussion with executive staff including the City Manager, Assistant City Manager, Finance Director and Police Chief not present in the meeting room. The City Attorney, City Clerk, IT staff, and Public Affairs & Information Manager are to remain in the room to support the CAC as needed. If there are any clarifying questions for executive staff, they can be called back into the room to provide answers.

Babb, Stephanie – Believes that the police department should receive the 50 officers over five years that the Chief is requesting for. The City should do what it can to keep the pay competitive, especially with the City of Fresno's new contract, in order to recruit officers. Had an eye-opening experience during the ride along with Clovis PD and is encouraging the CAC to ask the City Council to go on a ride along with Clovis PD. Not sure if Council understands what is currently happening with the types of crimes that are happening and how the officers do not have time to take a break for lunch or even use the restroom. After doing a ride along from 5:30 p.m. to 3:00 a.m., she believes that the CAC and the average citizen does not what's going on in the field for police officers. She is willing to pay for a tax but feels that a tax measure would not pass this year.

Bak, Karen – Agrees with Stephanie Babb's comments and believes that pursuing a special tax measure which requires the 2/3 vote will be difficult to achieve but pursuing a general tax measure which only requires 50%+1 will be better than nothing.

Boyajian, Adriana – Agrees with Stephanie Babb's comments. Would vote yes for sales tax, but why have there not been an increase in the last 10 years and how did we survive through that time without an increase? Has concerns regarding State legislation regarding increasing housing development. She is suggesting that Council consider if the City can afford additional public safety before approving additional development.

Brinkley, Stacey – Agrees with Stephanie Babb's comments. Is concerned that neither tax options will pass but the money needs to be found somewhere. Believes that the money should be coming from the people using it the most, from the areas that are using the most resources which could be paying a bigger percentage.

Butler, Lauren – ABSENT

Chisum, Karen – Agrees with Stephanie Babb's comments. Questioned if there is any room to cut other budgets. She is interested in looking more into

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increasing Community Service Officers (CSOs). Of 50 officers, how many are sworn and how many CSOs. During her ride along, she felt that a lot of the calls could have been answered by CSOs and that might help with the budgeting issue. Questioned if the City can consider having the Fire department help with answering some calls for service since they are better staffed. Also questioned if the Police Department can have a formatted structure for growth by population and by radius of patrol like the Fire Department. Also had concerns about shortage of staff and burnout and how can the City find qualified people for the jobs.

Chris Casado, called staff into the room to answer Karen Chisum's questions.

Thomas Klose, commented on the repercussions of cutting other budgets because it will cut other services provided by the City.

Greg Newman, asked staff to answer the question: What happens to the City of Clovis if the city does not have the availability of the 9,000 rooftops required by the State?

Andy Haussler, answered that if the City does not adopt a General Plan with a Housing Element that is compliant, the City is open for lawsuits to be filed and a judge to decide where the City will put the houses and they will dictate the densities to the City.

Scott Cross, clarified that the City has to plan for those houses. If the houses are never built, there are no legal ramifications to the City as long as the City appropriately plans for the houses. It will be up to the developers to come and build the houses as it is market driven. The 9,000 units had to be planned for over an eight year period.

Noha Elbz, asked if infrastructure is supposed to come with the planned 9,000 units to include services like police and fire as well as schools. Has concerns that we are never catching up to the development of homes.

Andy Haussler, answered that infrastructure is planned with some exceptions. A fee program can be developed as a one-time cost, but operational money needs to come from tax revenues because developers can't be charged for an on-going expense.

Greg Newman, asked staff to answer the question: Is there any room in the existing budget to help fund the need for additional officers? Is there room to cut other budgets?

John Holt, answered that 87% of the General Fund budget primarily goes to public safety which is made up of Police and Fire. This leaves 13% which goes to the Senior Center, Recreation, General Government, City Council, Street Maintenance, and Economic Development. All of these could be cut, and it would still not be enough money to fund what the Police Chief is asking for. This will

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cut services like Senior Center which is 1% of the budget and Recreation which is another 1%. These are services that would be cut, and one could argue that it will make the Clovis community less than it is.

Stephanie Babb, asked if the Fire Department has an on-going fee for the developers to build out Fire Stations.

Andy Haussler, answered that Fire and Police both have a couple of fees related to development. One is development impact fee that pays for capital needs like fire stations, police sub stations, vehicles, etc. When a house gets built, the development impact fees are paid one-time. Another fee is the the Community Facilities District (CFD) fee that every new home (built after 2004) pays about \$260 annually for on-going operations where 2/3 goes to Police and 1/3 goes to Fire. The CFD fees are increased annually based on the CPI.

Greg Newman, asked if homes built prior to 2004 can be assessed for a CFD fee when it is resold.

Scott Cross, answered that a Development Impact Fee would not be able to be imposed as it is a one-time fee which was already paid when the home was built. As for a CFD, the City could theoretically expand a CFD when an additional entitlement is done. There is not a mechanism to impose a CFD on the resale of the property but there could be a mechanism if they come an pull an entitlement like if an addition to the home was constructed. The Development Impact Fees are one-time fees that are imposed on both residential and commercial properties. The CFDs adopted by Council in 2004 is imposed only on residential developments and not commercial. It is a possibility that CFDs could be expanded city-wide but would require a 2/3 vote because it is a special tax.

Karen Bak, asked how the Development Impact Fees are calculated.

John Holt, answered that a study is done once every five years to determine the actual cost of the impact of that new home or business is going to have on the City of Clovis. The fees are updated on an annual basis. There are street fees, water fees, sewer fees, and more CUSD also has fees. The average home is charged about \$50,000 in fees.

Stacey Brinkley, questioned if the funding would be sufficient if the City collected CFD fees from the homes that were built prior to 2004 and if that percentage of homes would be 2/3 vote that is needed.

Andy Haussler, the City has approximately 28,000 homes that are not in the CFD which would be a big impact if \$200 + CPI are collected from those homes annually.

John Holt, added that CFD requires a nexus study to justify the amount the City is charging. The City can't just charge those 28,000 homes the \$260 annually. A

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full study would be required to identify the need and will still need 2/3 vote to be approved.

Elbaz, Noha – No further comments to add.

Gomez, Elba – ABSENT

Gomez, Eulalio – ABSENT

Kilabi, Kintutu – ABSENT

Klose, Thomas – As a previous Police Chief in the City of Sanger, they had passed a Sanger sales tax (Measure S) increase which proposed $\frac{3}{4}$ of \$0.01 for 10 years. The sales tax generated \$2 million per year. The funding went to both the Police and Fire Departments, so they were very involved in engaging with the community to pass the measure. Sanger just passed the same sales tax again two years ago. With today's inflation, a \$0.01 or \$0.015 tax would be asking for very little. If it was \$0.10, he would be willing to pay for it.

Milton, Chris – ABSENT

Mosher, Drew – When he first started with Clovis PD in 1999 the City had 1.4 officers per capita and had continuously decreased since then. To address the question of how we let ourselves get here, he stated that there should be a built-in growth formula for police services that has never been addressed. If the City had the built-in formula, the Police Department would be a lot closer to the 1.4 officers per capita. To address the question of how did we survive all these years, he answered that it is on the backs on the police officers. The Police Department continues to ask more and more of officers and it is not sustainable because it's overworking the officers. This impacts the efficiency of other divisions within the Police Department as well. Also addressed Bob Whalen's question about how is we stayed safest city in the valley. He believes that Administration has been doing a good job to attract law abiding citizens which makes the Police Department's job easier. If the Police Department fails, so will other components that keeps the City safe. The CAC was not tasked to determine the likelihood of a tax passing. The CAC was tasked to decide how we would like to see increased funding accomplished if it is the recommendation. Focus on recommending what CAC wants and let the experts focus on how to get a tax passed if that is the recommendation of the CAC.

Pearce, Diane – ABSENT

Samarco, David – Asked that if 87% of General Fund is already allocated to Public Safety which includes Police and Fire, why would we be looking at special tax if majority goes to Police & Fire anyway. He has concerns about voting yes on a tax. He believes that everyone agrees that the Police Department needs more officers but how do we get them? He does not believe that the \$260 annual CFD fee truly equates to all of the advantages and services the the residents

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receive when living in the City of Clovis. Also questioned why do we keep developing when we have an overworked infrastructure. Can the City slow the growth by putting an extraordinary tax on the developers. He believes that we need more officers but not as many as 50. There are some areas of the Police Department like the animal shelter which could be allocated to another department. Agrees that a carefully worded tax might be the most likely solution.

Snow, LaDonna – Expressed support for giving the number of officers that the Police Chief asked for. Asked what police services are worth to individuals. Fresno did a citizens' initiative which was passed. What would it take to do this as well? She is willing to pay sales tax. If we don't hold back Fresno, we are going to become just like them. Shared two incidents of calls for service recently.

Ulam, Jacob – ABSENT

Vang, Woua – As a regular citizen, he didn't understand operation of the Police Department. After a ride along, he felt he was much more educated and was very surprised at status of the department, especially that there are only eight officers that are patrolling the entire City in a shift. He does not understand how Clovis is sustaining this. He is interested in pursuing a citizens' initiative

Verros, Jim – ABSENT

Virk, Jay – ABSENT

Youdelman, Rachel – Have not gone on a ride along, but watched the virtual ride along. She feels traumatized from Boston ride along so she did not want to do the ride along here in Clovis. Had a question regarding housing development and population growth and neglect and failure to plan for funding public safety. She believes that the City Council has been negligent in planning. She doesn't understand the housing element in how no one is forcing City to build housing but yet the City is open to litigation. If the City Council knows how many housing units they are intending to build over a period of time, there's no reason they cannot plan for public safety. The City Council needs to plan accordingly.

Zante, Blake – Asked what type of Clovis do we want to leave behind for the next generation. He chose to buy a home in Clovis. He believes we need to be mindful of having to face new adaptation of a tax being imposed. Willing to compromise and pay the sales tax whether \$0.01 or \$0.10 in order to have a safe community.

Avila, Enrique – He feels discouraged that we are controlled by a government that limits local control on housing development regardless of the City's ability to support it. He has lived in Clovis for 34 years and has seen deterioration of the city. We need enough police staff to live in the city that we would like to live in but doesn't believe that we can do it the way we want to. He would like for us to enforce fines on people who break laws and do not pay for anything. This way, the City might be able to get some funding for services. He believes that the worst enemy we have is government itself and that government has overreached

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because we can't do anything without their permission. He agrees that the Police Department needs more officers and that the City needs to enforce some of the tax laws that are already in place.

Newman, Greg – Reiterated the task at hand and recapped that most members feel that the Police Department needs more officers. As the discussion wraps up, consider how many officers would be an appropriate number and what is the recommendation to Council.

Casado, Chris – As a business owner, he doesn't like taxes and would not have voted yes if he was not a part of CAC. Clovis is the best city to raise a family in and a team effort is required to makes a difference. There are cracks in our system even if it's one of the best communities around. And public safety is imperative.

Chair Chris Cassado proposed that the CAC present a recap along with the survey results and the comments made tonight to the City Council at the next CAC meeting on April 6, 2022.

It was the consensus of the CAC to schedule a joint meeting with the City Council for April 6, 2022, to be held at the regular CAC meeting location at CHSU to present a recap along with the survey results and the comments made tonight as well as any last comments as the recommendation to the City Council.

ATTACHMENT 4

KAREN CHISUM

March 28, 2022

RE: Citizens' Advisory Committee Final Comments

Members of the City Council,

It has been an honor to serve on the Citizens' Advisory Committee, and I'd like to thank Drew Bessinger for the opportunity to work alongside my fellow community members on an important matter that impacts city.

As a Clovis native, I have witnessed the longstanding dedication of the Clovis Police Department to keep and maintain our city as the "Safest City in the Valley". Chief Fleming and his department work tirelessly to maintain this status, and I have the upmost respect for the hard work and dedication they all put into each and every shift.

As a committee, the majority agree that funding is necessary, and I'd like to contribute my personal thoughts to be included in the committee notes, since I am unavailable to attend the upcoming 4/6/22 meeting:

- Additional Funding is 100% necessary to maintain the status of: "Safest City in the Valley".
 - ❖ A ballot measure is needed. I'm not sure which type would be the most successful with the voters, however I recommend that an oversight committee is involved in the planning and use of the funds if approved.
 - ❖ I can not determine whether this would be the most popular option among the voters, however, I would like to see all homeowners (single family, multi-family, and mobile homes) pay the annual Community Facilities District Fee (\$260). According to data provided at our most recent committee meeting (March 23, 2022), there are +/- 17,000 homes included in the CFD, and +/- 28,000 who are not, creating a potential annual increase of \$7,250,000 to help close the budget gap. I understand this will require a 2/3 voter approval, and an impact report, but it does seem to be the most equitable solution. At a minimum, there should to be an amendment to the CFD to include homes built prior to 2004 that either change ownership, and/or pull permits for improvements, this will begin to close the gap of homes currently not participating in the CFD annual fee and move the city towards the inclusion of all homes within the city

- The city should immediately implement an officer to citizen ratio minimum threshold to be reviewed annually along with the crime and service call data to ensure proper funding and staffing to meet the needs of our city. It is apparent that this has been a shortfall for several reasons, and must be addressed sooner than later. At a minimum, the funds currently allocated to the PD should adequately cover a sufficient operating ratio without requiring the massive amounts of mandatory overtime currently required. As a second budgetary tier, ballot measures and/or various fee increases would support the operation of additional programs such as DARE, SWAT, and others as examples. These programs play a vital role in the community awareness and crime prevention, and therefore should be funded and operating.
- Regardless of funding, it is imperative that the city and the PD come together to create an updated process to better care for our officers and staff. Systems and procedures must be updated to assist officers who are tasked to long hours, stressful routine calls, and incredibly large workloads. All of these contribute to the rise in PTSD, burnout, unbalanced work/home lives, and more. It is important now more than ever that we seek to create better ways to care for our dedicated and loyal PD staff. Below is an example of a police department working towards this: <https://www.police1.com/rural-law-enforcement/articles/could-police-officer-sabbaticals-reduce-rural-retention-woes-aE021uAWOybGdOOL/> I urge you all as council members to please give this need your utmost attention and consideration. Recruiting and keeping officers is vital to the safety of our city, we want them healthy and supported with the proper tools for success.

I am confident that it is the desire of every Clovis Police Department officer to continue to provide the highest level of service to our community, now it is our turn to return the respect and answer the call for help. Let's join together and continue to keep Clovis the wonderful city that it is.

Sincerely yours,



Karen Chisum, Resident

(559) 960-8429 / karen@thefoundrycollective.com

Clovis City Council,

Thank you for allowing me to be a part of this very enriching experience. Living in a safe community is of paramount importance. I appreciate the ground-up approach the counsel has taken with ensuring Clovis remains one of the safest cities in the Central Valley.

There is no single solution to the question at hand. There are simply too many moving parts. For example, one of the largest expenditures for CPD is its staff. With negotiations for a new contract beginning, one does not even know what the true cost of adding additional personnel would be.

However, after all the presentations, all the readings, all the thought, I think we have all found a few truths the last several weeks. Mine are simple. CPD budget has increased almost 70% in the last ten years. That's a fact. Where the money was spent, while interesting, is almost irrelevant. Chief Flemming has only been at the helm for the past three years. In those three years he has spent his budget where he saw the most need. Those decisions he made, and the budget he was afforded, kept Clovis one of the safest cities in the Central Valley.

If Chief Flemming says he needs additional resources, then I trust that he does. I hope the council will be good stewards of the people's money while they attempt to determine just how many additional resources our city can afford. I hope the council can find innovative ways to do this without raising taxes for the citizens of Clovis.

There is most certainly a balance that can be struck here. The citizens of Clovis are spending more of their money to keep fuel in their vehicles and food on their tables. It is important that those who sit at these tables know they are safe. The citizens deserve to know and believe that when an emergency or accident befalls them or their loved ones, the Clovis Police Department will have the personnel, equipment, and resources to respond in the fastest, most expedient way possible.

Jacob Ulum
CAC Member

ATTACHMENT 5



CITY *of* CLOVIS

REPORT TO THE CITY COUNCIL

TO: Mayor and City Council
FROM: Administration
DATE: January 10, 2022
SUBJECT: Consider Appointment of a Citizens' Advisory Committee to Evaluate the Police Department's Funding, Operations and Staffing Levels, and Report back with Recommendations on Services Provided, Efficiencies, Operations, and Funding and Consider Approval of Committee Guidelines.

Staff: John Holt, City Manager

Recommendation: Approve

ATTACHMENTS:

1. Citizen Advisory Committee Guidelines
2. December 6, 2021, Staff Report on Development of a Citizens' Advisory Committee to Evaluate the Police Department's Funding, Operations and Staffing Levels, and Report back with Recommendations on Services Provided, Efficiencies, Operations, and Funding
3. November 15, 2021, Staff Report on request from former City of Clovis Police Chief Matt Basgall to discuss creating a Citizens' Advisory Committee for the purpose of evaluating police officer staffing

CONFLICT OF INTEREST

None.

RECOMMENDATION

For the City Council to approve guidelines and appoint 25 citizens to a Citizens' Advisory Committee to evaluate the Police Department's funding, operations and staffing levels, and report back to Council with Recommendations on Services Provided, Efficiencies, Operations, and Funding.

EXECUTIVE SUMMARY

On November 8, 2021, Police Chief Curt Fleming presented a State of the Department update to the City Council. Chief Fleming summarized the findings of a Police Resource Allocation Study (Study) by Etico Solutions, Inc., which is a staffing study that was recently completed. The last staffing study was completed in 2006.

On November 15, 2021, the Council considered a request from former Police Chief Matt Basgall to discuss creating a Citizens' Advisory Committee for the purpose of evaluating police officer staffing (see Attachment 1). There was significant discussion at that meeting regarding the Committee and how it would be created, facilitated, the focus, and scope.

On December 6, 2021, the Council provided consensus of the scope of the citizen's committee, determined the committee would be facilitated by a chair and vice-chair selected by the mayor, reviewed a draft timeline for committee meetings and received an analysis of expenditures and staffing within the Police Department for the past fifteen years.

Staff is now recommending approval of:

- Appointments of 25 citizens to the Committee as nominated by the Mayor, Mayor Pro-Tem and Councilmembers
- Citizen's Advisory Committee Guidelines (See Attachment 1)

BACKGROUND

On November 8, 2021, Police Chief Curt Fleming presented a State of the Department update to the City Council. Chief Fleming summarized the findings of a Police Resource Allocation Study (Study) by Etico Solutions, Inc., which is a staffing study that was recently completed. The last staffing study was completed in 2006. The Study found that the department initially needs 18 to 22 additional officers to get to staffing levels in the Patrol Division (Patrol) to be sufficient so that Patrol officers can meet industry recommended standards of 50% of a shift to be available for proactive policing matters. Chief Fleming also noted that the City population has risen significantly over the fifteen year period, and the number of officers budgeted is four less than in 2006 (110 then and 106 now). Chief Fleming indicated that the Police Department has eliminated several proactive units since 2006, including the gang, narcotics, mounted and bike units in an effort to staff the Patrol Division.

On November 15, 2021, the Council considered a request from former City of Clovis Police Chief Matt Basgall to discuss creating a Citizens' Advisory Committee for the purpose of evaluating police officer staffing. There was significant discussion at that meeting regarding the Committee and how it would be created, facilitated, the focus, and scope.

On December 6, 2021, the Council provided consensus of the scope of the citizen's committee, determined the committee would be facilitated by a chair and vice-chair selected by the mayor, reviewed a draft timeline for committee meetings and received an analysis of expenditures and staffing within the Police Department for the past fifteen years.

Staff is now returning with and seeking approval of appointments of 25 citizens to the Committee as nominated by the Mayor, Mayor Pro-Tem and Councilmembers.

Nominated for Appointment:

Mayor Flores

Babb, Stephanie
Boyajian, Adriana
Casado, Chris
Gomez, Elba
Klose, Thomas

Mayor Pro-Tem Ashbeck

Bak, Karen
Butler, Lauren
Newman, Greg
Samarco, David
Zante, Blake

Councilmember Bessinger

Avila, Enrique
Chisum, Karen
Kintutu, Kilabi
Snow, LaDonna
Verros, Jim

Councilmember Mouanoutoua

Elbaz, Noha
Gomez, Eulalio
Milton, Chris
Vang, Woua
Virk, Jay

Councilmember Whalen

Brinkley, Stacey
Mosher, Drew
Pearce, Diane
Ulam, Jacob
Youdelman, Rachel

In addition, staff is recommending approval of proposed Citizens' Advisory Committee Guidelines that includes the Committee Objective, Leadership, Support, and Proposed Meeting Topics that is attached as Attachment 1. This document was developed based on Council direction at the December 6th, 2021, City Council meeting.

FISCAL IMPACT

There is no significant impact on the budget in reviewing what is being considered in this report.

REASON FOR RECOMMENDATION

At the December 6, 2021, Council meeting, Council provided direction to return to Council regarding the appointment a Citizens' Advisory Committee.

ACTIONS FOLLOWING APPROVAL

Staff will implement Council direction.

Prepared by: Andy Haussler, Assistant City Manager

Reviewed by: City Manager AH

Citizens' Advisory Committee Guidelines

Objective

Review:

- Services the City of Clovis Police Department provides with the existing staffing and funding
- Spending and staffing patterns within the Police Department over the past fifteen years

Evaluate:

- Level of resources needed for Clovis to remain "The Safest City in the Valley"

Report Recommendations to City Council:

- Spending and staffing in the Police Department
- Levels of service provided by the Police Department
- Level of resources needed for Clovis to remain "The Safest City in the Valley"
- How levels of service could be maintained or improved should some kind of tax measure be recommended

Leadership

The Mayor will appoint a chair and vice-chair to lead and facilitate the meetings.

Support

In support of the committee's work and as a resource, the committee will be provided by city staff with a series of information presentations covering several meetings, which will include a review of current expenditures and service levels in the Police Department, along with other items important to funding the mission of the department. Additionally, the committee will be provided with detailed information about city revenue and what is legally available for use in the Police Department.

Proposed Meeting Topics

- Meeting #1 Introductions, Objective, Preview, Brown Act protocol, Confirm Appointments of Chair and Vice-Chair to lead and facilitate the meetings
Review: Current Police Department Status
- Meeting #2 Review: City Finances & Economic Development – Where does the Revenue come from and Expenditures go?
- Meeting #3 Review: Historical (15 year) & Current Review of Services/Staffing
- Meeting #4 Review: Historical (15 year) & Current Review of Funding
- Meeting #5 Evaluate: Level of Resources Needed for Clovis to Remain "The Safest City in the Valley"
- Meeting #6 Evaluate: How levels of service could be maintained or improved should some kind of tax measure be recommended (and if so, what type of tax measure and in what amount?)
- Meeting #7 Recommendations: Development/Discussion
- Meeting #8 Report: Report Review/Discussion/Approval



CITY *of* CLOVIS

REPORT TO THE CITY COUNCIL

TO: Mayor and City Council

FROM: Administration

DATE: December 6, 2021

SUBJECT: Consider Various Actions Associated with the Development of a Citizens' Advisory Committee to Evaluate the Police Department's Funding, Operations and Staffing Levels, and Report back on Recommendations on Services Provided, Efficiencies, Operations, and Funding:

- a. Confirm / amend consensus direction provided to staff at the November 15, 2021 meeting;
- b. Consider options regarding facilitating the 25 member Committee meetings through the process;
- c. Approve the draft calendar for the Committee meeting timeline;
- d. Receive and File an analysis of expenditures and staffing within the Police Department over the past fifteen years.

Staff: John Holt, Assistant City Manager

Recommendation: Approve and Provide Policy Direction

ATTACHMENTS:

1. November 15, 2021 Staff Report on request from former City of Clovis Police Chief Matt Basgall to discuss creating a Citizens' Advisory Committee for the purpose of evaluating police officer staffing.
2. November 13, 2007 Staff Report to Council

CONFLICT OF INTEREST

None

RECOMMENDATION

For the City Council to consider various actions associated with the development of a Citizens' Advisory Committee to evaluate the Police Department's funding, operations and staffing levels, and report back to Council on Recommendations on Services Provided, Efficiencies, Operations, and Funding:

- a. Confirm / amend consensus direction provided to staff at the November 15, 2021 meeting;
- b. Consider options regarding facilitating the 25 member Committee meetings through the process;
- c. Approve the draft calendar for the Committee meeting timeline;
- d. Receive and File an analysis of expenditures and staffing within the Police Department over the past fifteen years.

EXECUTIVE SUMMARY

On November 8, 2021, Police Chief Curt Fleming presented a State of the Department update to the City Council. Chief Fleming summarized the findings of a Police Resource Allocation Study (Study) by Etico Solutions, Inc. which is a staffing study that was recently completed. The last staffing study was completed in 2006.

On November 15, 2021, the Council considered a request from former Police Chief Matt Basgall to discuss creating a Citizens' Advisory Committee for the purpose of evaluating police officer staffing (see Attachment 1). There was significant discussion at that meeting regarding the Committee and how it would be created, facilitated, the focus, and scope. During that discussion, there were four specific areas that were discussed that staff is now returning to expand the discussion and confirm direction. Below staff has summarized (or will summarize at the meeting of December 6, 2021) the following four areas:

- a. Consensus direction provided to staff at the November 15, 2021 meeting.
- b. Options regarding facilitating the 25 member Committee through the process.
- c. Draft calendar for the Committee meeting timeline.
- d. An analysis of expenditures and staffing within the Police Department over the past fifteen years.

BACKGROUND

On November 8, 2021, Police Chief Curt Fleming presented a State of the Department update to the City Council. Chief Fleming summarized the findings of a Police Resource Allocation Study (Study) by Etico Solutions, Inc. which is a staffing study that was recently completed. The last staffing study was completed in 2006. The Study found that the department initially needs 18 to 22 additional officers to get to staffing levels in the Patrol Division (Patrol) to be sufficient so that Patrol officers can meet industry recommended standards of 50% of a shift to be available for proactive policing matters. Chief Fleming also noted that the City population has risen significantly over the fifteen year period and the number of officers budgeted is four less than in 2006 (110 then and 106 now). Chief Fleming indicated that the Police Department has eliminated several proactive units since 2006, including the gang, narcotics, mounted and bike units in an effort to staff the Patrol Division.

On November 15, 2021, the Council considered a request from former City of Clovis Police Chief Matt Basgall to discuss creating a Citizens' Advisory Committee for the purpose of evaluating police officer staffing. There was significant discussion at that meeting regarding the Committee and how it would be created, facilitated, the focus, and scope. During that discussion there were four specific areas that were discussed that staff is now returning to expand the discussion and confirm direction.

A - Confirm / amend consensus direction provided to staff at the November 15, 2021 meeting.

On November 15, 2021, the Council considered a request from former City of Clovis Police Chief Matt Basgall to discuss creating a Citizens' Advisory Committee for the purpose of evaluating police officer staffing. Significant discussion and feedback was provided to staff that evening regarding the request. Staff would like to confirm the consensus of the Council as follows:

1. Form the committee.
2. The makeup of the committee would be 25 members with each Council Member nominating 5 members each.
3. The scope of the Committee analysis would be staffing of the entire Police Department (compared to the Etico Solutions study which focused solely on Patrol staffing).
4. Review and report expenditures and staffing within the Police Department over the past fifteen years.
5. Consider what it is going to take to stay the "Safest City in the Valley".
6. Report back on the required timeline should a tax measure be considered to be placed on the November 2022 ballot.

In reviewing the audio of the meeting, staff would like to confirm two items that were discussed but unclear if there was a consensus as follows:

1. What is the consensus of Council participation on the committee? Will Council participate or not? And if so, in what capacity/frequency?
2. Unclear if Committee members would be required to live / work / own property in the City.
3. Council indicated they were interested in having members of the general public involved in the process, outside of the selected committee members. What type of involvement/participation would Council want from residents, not appointed to the committee, to have?

B - Consider options regarding facilitating the 25 member Committee through the process.

Staff is recommending that City Council consider how the Committee meetings will be facilitated. Facilitating a group of 25 members is going to be challenging. A partial list of options that Council may consider are as follows:

1. Hire an independent outside facilitator. Staff has done some research and has not been able to identify anyone who could act as a facilitator for this type of committee.
2. Select a chair and vice chair for the Committee and have those members act as facilitators.
3. Direct staff to facilitate.

C - Approve the draft calendar for the Committee meeting timeline.

Council was very clear that the Committee being formed was not a “sales tax committee”. That being said, one of the recommendations that the Committee could come back with is a need for additional revenues for the Police Department to add additional sworn officers. Should that be a recommendation, Council directed staff to look into calendar deadlines that would have to be met for the November 2022 to add a tax measure to the ballot.

For election purposes, the November 8, 2022, election is considered a statewide election. When a city calls for an election on a municipal proposition, such as a local tax measure, to be held on the same date and consolidated with a statewide election, the City Council must approve a resolution calling for the election; requesting the municipal election be consolidated with the statewide election; and include the exact form of the question/proposition as it would appear on the ballot. The approved resolution must be filed/submitted with the county at least 88 days prior to the date of the election. The different types of taxes (sales tax, parcel tax, transient occupancy tax, etc.) and whether the tax is general or special does not impact this 88-day deadline. Along with the approval of the resolution, an ordinance imposing the proposed tax (subject to voter approval) is introduced.

Looking ahead at the calendar of City Council meeting dates, Monday, August 8, 2022, is 92 days before the November 8, 2022 election. The resolution calling for the election and approving the ballot measure text would need to be approved no later than August 8, 2022, and then the approved resolution submitted to the Fresno County Clerk/Registrar of Voters no later than Friday, August 12, 2022, to get the measure on the November 8, 2022 ballot. Staff would recommend an earlier date for Council consideration to allow some flexibility should additional time be needed. An earlier Council meeting date could be selected, but August 8, 2022 is the last possible Council meeting date to qualify for the November 8 election. Please recall that Council traditionally goes on recess in August and conducts only the first meeting, which would be August 1, 2022.

Possible calendar for the Committee may be as follows:

- January – April 2022 – two meetings per month on the 2nd and 4th Wednesdays for a total of 8 meetings.
- May 2022 Committee reports back to Council on results of analysis and recommendations.
- June 2022 – Town hall meeting(s) for Council to consider results of analysis and recommendations.
- July 2022 – If Council direction is to place a tax measure on the ballot, there are other administrative matters and deadlines the City Attorney and City Clerk will need to complete with regard to preparing and submitting an impartial analysis and a synopsis of the measure and handling any arguments in favor or against the measure so that they all get sent to the County Clerk/Registrar in time to be included in the voter pamphlet.
- August 8, 2022 – deadline.

D - Receive and File an update on expenditures and staffing within the Police Department over the past fifteen years.

The Finance Department is in the process of completing an analysis of expenditures and staffing in the Police Department between 2005/06 and 2019/20. A copy will be provided to City Council at the meeting on Monday, December 6, 2021.

Attachment 2 is the staff report that went to Council on November 13, 2007 that summarizes the recommendations provided to Council by the Committee. The report is provided as background information for Council for what a similar Committee analyzed between 2007 and 2008.

Ideally, Council would provide the names of their five candidates in time to have the Committee approved by Council at the December 13, 2021 meeting. Staff is currently recommending cancelling the Council meeting of December 20, 2021 as it falls on the week of a holiday. Should we not have the Committee formed until January, it could possibly delay when the Committee could begin to meet.

The venue of where the Committee meetings will be held needs to be determined and how they are conducted. The size and technical configuration of the Council Chamber is not conducive to a 25 member Committee to participate and allow for video broadcasting, such as Council Meetings are done today. One alternative that staff is considering is to select a venue such as the Emergency Operations Center (EOC) or the Senior Center, and have CMAC broadcast the meeting. The meetings would be open to the public. The video broadcasting would not allow for what we have in the Council Chambers today via Webex and two-way communication. Residents who wanted to participate in the meetings would be required to attend.

FISCAL IMPACT

At this point there is no significant impact on the budget in reviewing what is being considered in this report. If Council directs staff to find an outside facilitator, there will be costs incurred. Additionally, if the City uses CMAC to broadcast the video, there will be costs incurred.

REASON FOR RECOMMENDATION

At the November 15, 2021 Council meeting, Council provided direction to return to Council regarding the development of a Citizens' Advisory Committee to provide an analysis of expenditures and staffing within the Police Department over the past fifteen years.

ACTIONS FOLLOWING APPROVAL

Staff will implement Council direction.

Prepared by: John Holt, Assistant City Manager

Reviewed by: City Manager 



CITY *of* CLOVIS

REPORT TO THE CITY COUNCIL

TO: Mayor and City Council

FROM: Administration

DATE: November 15, 2021

SUBJECT: Consider – A request from Matt Basgall for the City Council to Create a Citizens Advisory Committee for the Purpose of Evaluating Police Officer Staffing.

Staff: Luke Serpa, City Manager

Recommendation: Consider request and provide direction.

ATTACHMENTS: 1. Letter from Matt Basgall

CONFLICT OF INTEREST

None

RECOMMENDATION

For the City Council to provide direction to staff based on the request from Matt Basgall. If the direction is to form a committee staff would be looking for direction on the number and criteria to be used for selecting membership, as well as the scope of the committee's work and expected timeline.

EXECUTIVE SUMMARY

Staff is in receipt of a request to the Clovis City Council from former City of Clovis Police Chief Matt Basgall. The request is for the City Council to discuss creating a citizens advisory committee for the purpose of evaluating police officer staffing.

BACKGROUND

As detailed in the Police Department Staffing Study that was presented to Council on November 8, the number of sworn officers that is currently funded is well below the Department's goals. Due to the limitations on staffing, the Police Department has had to reduce or eliminate various services. In response to this situation, former Police Chief and current Clovis resident, Matt Basgall, has submitted a letter requesting that Council establish a Citizen's Advisory Committee to analyze the staffing needs for the Police Department, to provide feedback to the Council regarding what the citizens of Clovis expect from the Department, and to examine funding options to meet those expectations.

A similar Citizens Advisory Committee was established by the Clovis City Council in 2007. For reference, the following is a brief background on that process and outcome: Between April and June 2007 the City Council conducted workshops on future funding for services for Police, Fire, Street Maintenance, and Park Maintenance. By June 2007 the City Council had appointed 15 members (three each) of the public to participate on a Citizens Advisory Committee to evaluate future funding for services for Police, Fire, Street Maintenance, and Park Maintenance. The Committee met twice monthly from June through September 2007. As part of the process the city also retained a consultant to evaluate the benefits of the 1999 Measure A sales tax override and to prepare a survey to gauge the public support for a potential sales tax measure to follow the 1999 Measure A. In December 2008 the Clovis City Council adopted Ordinance 08-27 to enact a one cent sales tax for ten years and a three quarters of a cent thereafter for restoration and protection of essential city services and calling a March 2009 election for the voters to consider. The measure was a general tax and as such required a simple majority for adoption. The measure failed 68% to 32%.

Staff is currently seeking direction from Council regarding the potential establishment of Citizens Advisory Committee as requested by Matt Basgall. If Council decides to establish such a committee, specific direction would be needed regarding the make-up of the committee, the scope of the analyses that they will conduct, and the timeline for providing feedback to Council.

FISCAL IMPACT

At this point in the discussion there is no fiscal impact. Depending on Council's direction, there could be costs for additional studies or surveys to support the committee's work. The cost of any such studies would be expected to be similar in magnitude to the recently completed staffing study, and funding is available for studies of that order.

REASON FOR RECOMMENDATION

Staff is in receipt of a request to the Clovis City Council from former City of Clovis Police Chief Matt Basgall. The request is for the City Council to discuss creating a citizens advisory committee for the purpose of evaluating police officer staffing.

ACTIONS FOLLOWING APPROVAL

Staff will implement Council direction.

Prepared by: John Holt, Assistant City Manager

Reviewed by: City Manager LS

TO: Clovis City Council
FROM: Matthew Basgall
DATE: September 22, 2021
SUBJECT: Citizen Advisory Committee

This is a request to discuss a citizens advisory committee for the purpose of police officer staffing levels in the City of Clovis. The Clovis Police Department has been working understaffed since the recession of 2008. Over the past 13 years Clovis PD has seen a significant increase in both residents, businesses and hotels. In 2007-2008 the Clovis Police Department was authorized to be at 116 officers and a commitment to keep officers at a ratio of 1.3 officers per 1000 residents. As a result of the recession Clovis PD was cut to 91 officers. Currently the authorized number is 109. With a population of approximately 125,000 this gives a ratio of .87 officers per 1000 residents.

Since the Police Department relies solely on the general fund the staffing is at the mercy of those revenues. Over the past 13 years we have seen a recession, increase in retirement costs and COVID dramatically impact the police departments ability to grow with the city. The question is what will be the next thing that impacts the city and public safety.

Clovis Police Department has always prided itself on its community support and being a full-service department. With the current environment these commitments are strained and becoming unreasonable to meet. The Police Department relies on volunteers for muni-code enforcement. However with COVID many volunteers have chosen to not return to the PD.

GOALS OF COMMITTEE

Analyze staffing needs for the Police Department

- 1) Provide feedback to the City Council
- 2) Establish what the citizens of Clovis want and expect from Clovis PD
- 3) Examine funding options

QUESTIONS FOR COUNCIL:

- 1) Does the council want to participate in a workshop
- 2) Does council want to appoint members onto the committee
- 3) How many persons should be involved in the process

Clovis Police Department is in process of having a study completed to examine the needs of the department, which will be provided to the Council. The Clovis Police Officers Association has agreed to fund a survey to be sent to the citizens of Clovis that will address the hard questions. What are the citizens willing to pay for safety. What are they willing to give up and what do they want from their police department.